

State of Vermont
Department of Finance and Management

Guide to the Cash Management Improvement Act Treasury/State Agreement (TSA)

FY 2015

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This guide was created for the purpose of explaining the contents of and processes behind Vermont's FY15 Treasury-State Agreement (TSA). It should be used as a reference guide for the State of Vermont's agencies and departments that have federal programs covered by the TSA in that it both explains the provisions of the TSA and describes the funding techniques to be used for all programs. This document is not intended to replace the TSA itself and if any discrepancies are found between it and the TSA, the TSA will prevail. For easy reference, all sections of this manual directly correspond to sections in the Treasury-State Agreement.

Overview

The Cash Management Improvement Act (CMIA) is a federal regulation created for the purpose of ensuring "greater <u>efficiency</u>, <u>effectiveness</u>, and <u>equity</u> in the exchange of funds between the Federal Government and the States." The spirit of CMIA is that states will draw in federal funds when they are needed; they will not draw in early and gain interest on the funds, nor will they draw in late and pay out their own funds for federal purposes.

<u>Efficiency</u> – minimizing the time between the transfer of funds to the State and the payout of those funds for program purposes. (i.e. The State should draw in funds on the exact day that they are paid out which is the day they leave the State's bank.)

<u>Effectiveness</u> – ensuring funds will be available when requested. The TSA, also called the CMIA agreement, specifies how and when funds will be transferred under major Federal assistance programs.

<u>Equity</u> – compensating the party that is "out-of-pocket" when funding a Federal program. In general, interest is due to the State if it must use its own funds for program purposes when there is valid federal obligational authority. Interest is payable by the State for the time the State holds Federal funds in its account prior to its disbursement for program purposes.

CMIA regulations require each state to enter into a Treasury-State Agreement with the US Treasury and to submit an annual interest report. The TSA is a means of quantifying drawdown procedures and interest calculation techniques for all of Vermont's major programs. The annual interest report is compiled in December each year which results in an exchange of interest with the US Treasury for CMIA programs. The basis for the interest report is the terms of the TSA and essentially, if the terms are not met, an interest liability is created. This document explains each section of the TSA and provides information pertaining to the unique terms of Vermont's agreement.

1.0 Agents of the Agreement

The TSA must specify who the authorized officials are for both the State and for the US Treasury. These authorized officials are also the signatories of the document. (See section 12.)

- 1.1 The authorized official for the State of Vermont is the Commissioner of Finance & Management, James Reardon.
- 1.2 The authorized official for the U.S. Department of the Treasury is the Assistant Commissioner, Federal Finance, of the Financial Management Service (FMS), Kristine S. Conrath.

In addition to the authorized officials, each state must designate a CMIA Coordinator. This individual is the State's liaison with the US Treasury and is responsible for submitting the TSA and interest report annually. The US Treasury also designates a contact in its FMS division to be the main point of contact for each state. All communication between the State and US Treasury occurs between these two individuals. Questions about CMIA or the TSA should be directed to Vermont's CMIA Coordinator in the Financial Operations Division of the Department of Finance & Management (F&M). (Please contact Vermont's CMIA Coordinator and not the US Treasury contact directly.) If a program has a status change or requires a new funding technique for one

or more of its components as the year progresses, please notify the CMIA Coordinator as soon as possible and an amendment will be filed if determined necessary.

- Vermont's CMIA Coordinator Karen Jaquish, Statewide Grants Administrator
- US Treasury Contact Connie Kitchings, FMS Analyst

2.0 Authority

- 2.1 The authority for this Agreement is the Cash Management Improvement Act of 1990 (Public Law 101-453), as amended by the Cash Management Act of 1992 (Public Law 102-589), codified at 31 USC 6501 and 31 USC 6503.
- 2.2 The Cash Management Improvement Act is also codified at 31 CFR Part 205. The entire code can be accessed at http://fms.treas.gov/fedreg/31cfr205final.pdf in PDF format.
- For additional background information on CMIA, you can also browse the FMS CMIA website at http://fms.treas.gov/cmia/index.html.

3.0 Duration, Amending and Terminating Miscellaneous Provisions

- 3.1 This agreement shall take effect on July 1, 2014 and shall remain in effect until June 30, 2015. Therefore, all covered program drawdowns must follow the TSA specifications for all of SFY 2015.
- The TSA is in effect for one year only and must be updated each fiscal year. Each year's TSA is considered an amendment. The bulk of the TSA remains the same from year to year, but annual updates include setting the new threshold, adding new programs that rise above the threshold, and removing any programs that no longer qualify as a covered federal program. The TSA must be resubmitted electronically to the US Treasury using their database (CMIAS) in time to be approved prior to the State's fiscal year beginning date of July 1. For this reason, FMS has set a deadline of 30 days after the publication of the State's single audit report for submission of the following year's amendment. Therefore, the TSA is due to FMS on April 30 if the single audit report was published on March 31.

There were several program changes reflected in the 2015 TSA. The following is a summary of these major changes:

- Two programs (14.228 & 84.367) fell below the threshold and have been removed from the TSA.
- Two programs (20.509 & 66.458) that were last covered in 2013 have again risen above the threshold and will be covered in 2015.
- Two programs (93.525 & 93.767) are being covered in the TSA for the first time.
- 3.2 Barring any interim amendments, these techniques will be in effect until June 30, 2015. If necessary, it is possible to amend the agreement mid-year if program changes occur or if errors are found in the current agreement. This does not happen frequently.
- Any significant program changes, (i.e. termination of a program, changes in check issuance schedules, etc.) must be made known to the State's CMIA Coordinator as soon as possible. The CMIA Coordinator will work with FMS to determine whether or not an amendment is necessary.
- 3.3 Non-major Programs
- Although not specifically covered in the TSA, the amount of time between fund transfers and program expenditures must also be kept to a minimum for non-major programs. Departments that administer federal programs that fall below the threshold for a major federal program and are not covered under the TSA should review 31 CFR 205 Part B which requires the timeliness of federal draws.
- In addition, the Vermont Department of Finance & Management issued <u>Policy #2-Cash Management</u> <u>Policy for Federal Funds</u> effective July 1, 2007. This policy specifies minimum standards for all

federal draws made by the State of Vermont. Although all federal funds are subject to the terms of the policy, the main focus is on non-major programs not covered under the TSA.

3.4 This Agreement may be terminated by either the State of Vermont's Department of Finance & Management or the Federal Management Service (FMS) with 30 days' written notice. If this Agreement is terminated, FMS will prescribe the funding techniques, clearance patterns, and methods for calculating interest liabilities to be used by the State.

4.0 Programs Covered

- One of the components of the TSA is the establishment of a covered program threshold. This threshold is a calculation defined by federal regulation and performed by the State which determines which programs must be covered in the TSA. For the second consecutive year, Vermont's TSA threshold for covered programs decreased about 4.5%. In 2015 the threshold is \$11,492,022 as compared to \$12,023,777 in 2014.
- The number of covered programs increased in 2015 to 19 as compared to 17 in 2014. Two programs fell below the threshold and were dropped from the agreement: 84.367-Improving Teacher Quality and 14.228-Community Development Block Grant. Conversely, there were four new programs added in 2014: 20.509-Formula Grants for Other than Urbanized Areas, 66.458-Capitalization Grants for State Revolving Funds (both of which were covered in 2013 but fell below the threshold for 2014), 93.525-Affordable Care Act (ACA), and 93.767-State Children's Health Insurance Program (CHIP). Affordable Care Act and CHIP are being covered for the first time and are using funding techniques that are used in other programs.
- In 2014, the TSA was amended during the year to add the Department of Public Safety as a covered entity for CFDA 97.036-Disaster Recovery. This program is transitioning from Transportation to Public Safety and both entities will manage portions of the program during the transition period.
- 4.1 According to federal regulation, the threshold for a major federal program is calculated annually and is based upon expenditures reported in the most recent single audit available. For the 2015 TSA, the 2013 single audit expenditures were used.
- 4.2 The State's threshold for major Federal assistance programs of \$ 11,492,022 was calculated using the formulas illustrated below. (See 31 CFR §205.5 for the formula.) To ensure the State's threshold provides adequate coverage, federal regulations require that a State calculate its threshold using two formulas and compare the difference in program coverage between the two. If the difference between the total programs covered using both thresholds is less than 10%, the higher threshold is valid, resulting in fewer covered programs. If the difference is greater than 10%, the threshold must be lowered (programs added) until a difference of 10% or less is achieved.

For 2015, the following calculations were made to determine and verify the threshold: Formula 1:

Net federal assistance expenses State of Vermont SEFA - FY2013: \$ 1,915,337,043 Percentage assigned by regulation (found at 31 CFR \$205.5 Table A): 0.6 percent State of Vermont Threshold FY $2015 = $ 1,915,337,043 \times .6\% = $ 11,492,022$ Total of all programs meeting the .6% threshold = \$ 1,628,588,807

Formula 2:

Net federal assistance expenses State of Vermont SEFA - FY2013: \$ 1,915,337,043 One half of the percentage used in Formula 1: 0.3 percent State of Vermont Threshold FY 2015 = \$ 1,915,337,043 x $.3\% = \frac{$5,746,011}{}$ Total of all programs meeting the .3% threshold = \$ 1,742,027,728

Verify:

Programs covered using .3% threshold minus those covered using .6% threshold: \$1,742,027,728 - \$1,628,588,807 = \$113,438,921This difference divided by total expenditures: \$113,438,921/\$1,915,337,043 = 5.92% Since 5.92% is less than 10%, the .6% level is considered valid and the program threshold of \$11,492,022 may be used.

The following programs meet or exceed the threshold and are not excluded in Section 4.4:

Program	VT Agency
10.551 - Food Stamps	AHS
10.555 - National School Lunch Program for Children	Education
10.557 - Special Supplemental Nutrition Program for Women, Infants & Children	AHS
12.401 – National Guard Military Operation & Maintenance	Military
17.225 - Unemployment Insurance (State and Federal)	Labor
20.205 - Highway Planning and Construction (FHWA)	Transportation
20.509 – Public Transportation for Nonurbanized Areas	Transportation
66.458 – Capitalization Grants for State Revolving Funds	Env. Conservation
84.010 - Title I grants to Local Educational Agencies	Education
84.027 - Special Education – Grants to States	Education
84.126 - Rehabilitation Services - Vocational Rehabilitation Grants to States	AHS
93.525 - State Planning and Establishment Grants for the Affordable Care Act	AHS
93.558 - Temporary Assistance for Needy Families	AHS
93.568 - Low Income Home Energy Assistance	AHS
93.575 – Child Care and Development Block Grant	AHS
93.767 – State Children's Health Insurance Program	AHS
93.778 - Medical Assistance Program	AHS
96.006 - Supplemental Security Income (Reverse Flow Program)	AHS/SSI
97.036 – Disaster Recovery-Public Assistance	Transportation & Public Safety

- 4.3 When a non-major program continually fails to adhere to CMIA regulations, FMS may require that program to be included in the TSA regardless of the covered program threshold.
- No non-major programs are required to be covered by FMS in accordance with the non-compliance provisions of Subpart B of 31 CFR Part 205 in Vermont's 2015 TSA.
- 4.4 Program Exclusions: In accordance with 31 CFR §205.4, it is possible, in certain circumstances, to exclude programs or components of programs that would otherwise be required to be covered in the TSA. A program component may be excluded if the program is administered by multiple State agencies and it meets several conditions outlined in section §205.4(b). An entire program may be excluded only if it has been discontinued since the last single audit or if a multi-year grant has an award balance that is below the covered program threshold.

Although there were program exclusions for each of the past two years, the 2015 TSA has no program exclusions.

5.0 Entities Covered

5.1 Due to the fact that they have programs above the CMIA threshold that are not excluded in Section 4.4, the following State agencies shall be subject to the terms of this agreement:

Agency of Education

Agency of Human Services

Agency of Transportation

Department of Environmental Conservation

Department of Labor

Department of Public Safety

Military Department

5.2 Fiscal Agents: A fiscal agent is an entity that pays, collects, or holds Federal funds on behalf of the State in furtherance of a Federal program, exclusive of a private nonprofit community organization.

JP Morgan/EFD is the Fiscal Agent for CFDA 93.558-TANF and 10.551-Food Stamps for the first portion of SFY2015

Xerox State & Local Solutions, Inc. will become the Fiscal Agent during SFY2015 for CFDA 93.558-TANF and 10.551-Food Stamps and will take over this function going forward HP Enterprise Services, LLC is the Fiscal Agent for CFDA 93.778-Medicaid

6.0 Funding Techniques

Funding techniques are methods by which funds are drawn down as defined by the Treasury-State Agreement. These methods are negotiated by F&M and FMS. Funding techniques often rely on clearance patterns in determining when funds are drawn down (See section 7.0 Clearance Patterns) and can be either interest neutral or interest bearing. Most of the funding techniques contained in Vermont's 2015 TSA are interest neutral, with the exception of the following: Prior Month's Actual and Weekly Billing Cycle. (See Section 6.2 Description of Funding Techniques)

- 6.1 General Terms: The following general terms are included in each State's TSA.
- 6.1.1 Exhibit I in the TSA outlines the cut-off times for requesting drawdowns from various federal entities. This schedule should be used when scheduling draws. Using this schedule assures that funds will arrive on time, or the State will receive compensation for delay in funding. Exhibit I can be found in Appendix I of this document.
- 6.1.2 Exhibit II in the TSA outlines the funding technique and clearance pattern that shall be used for each program component when drawing down funds. The clearance patterns are used for components that utilize a funding technique that relies on clearance patterns (Average Clearance, Actual Clearance-ZBA, etc.) If a funding technique draws down funds at set intervals that may not be directly related to check issuance dates, clearance patterns will not apply. See section 6.2 for descriptions of each funding technique and whether or not a clearance pattern is applied.
- 6.1.3 In instances where the day of average clearance falls on a Saturday, the State shall request funds for deposit on Friday. In instances where the day of average clearance falls on a Sunday, the State shall request funds for deposit on Monday. In cases where the day of average clearance falls on a day when the State is not open for business (i.e. holiday, shutdown-day), the State shall request funds for deposit the day following the scheduled day; in instances where the receipt of Federal funds is scheduled for deposit on a day when the Federal Government is not open for business, the State shall request funds for deposit the day prior to the scheduled day.

The following is a list of FEDERAL holidays in effect during SFY2015: (All holidays are on Monday, except where noted.)

July 4, 2014	Independence Day (Friday)	Dec. 25, 2014	Christmas Day (Thursday)
Sept. 1, 2014	Labor Day	Jan. 1, 2015	New Year's Day (Thursday)
Oct. 13, 2014	Columbus Day	Jan. 19, 2015	Martin L. King Jr. Day
Nov. 11, 2014	Veterans Day (Tuesday)	Feb. 16, 2015	Presidents' Day
Nov. 27, 2014	Thanksgiving Day (Thursday)	May 25, 2015	Memorial Day

6.1.4 Estimates and Reconciliation of Estimates: Where estimated expenditures are used, program personnel should document procedures outlining the creation and maintenance of these estimates. Step by step, auditable records documenting estimations should be available upon request. Estimates must also be reconciled to actual expenditures on a regular basis. Several programs in Vermont's 2015 TSA use estimates.

6.1.5 Supplemental Awards: Although not found in the federal CMIA regulations themselves, federal guidance has been issued pertaining to supplemental awards for specific programs. This guidance is actually standard language found in each state's TSA. Specifically, mention of supplemental awards can be found for the following programs covered in Vermont's TSA:

93.778 - Medical Assistance Program

93.558 - TANF

93.575 - Child Care and Development Block Grant

93.658 - Foster Care (program not covered in 2015)

<u>Section 6.1.5 of the TSA states</u>: Unless otherwise defined by program rules, Supplemental Funding is the award of additional funds to provide for an increase in costs due to unforeseen circumstances. The State will comply with all Federal program agency policies and procedures for requesting supplemental grant funding.

Medical Assistance:

The State will comply with the following guidelines when requesting supplemental funding for the Medical Assistance Program and associated administrative payments (CFDA 93.778):

The State must submit a revised Medicaid Program Budget Report (CMS-37) to request supplemental funding. The CMS guidelines and instructions for completing the CMS-37 are provided in Section 2600F of the State Medicaid Manual (SMM). The CMS/CO must receive the revised Form CMS-37 through the Medicaid Budget Expenditure System/Children's Budget Expenditure System (MBES/CBES) no later than 10 calendar days before the end of the quarter for which the supplemental grant award is being requested. TANF, CCDF, CSE & FC/AA:

The State will comply with the following guidelines when requesting supplemental funding for TANF (CFDA 93.558), CCDF (CFDA 93.575), CSE (93.563), and the FC/AA (CFDA 93.658 and CFDA 93.659) programs administered by the U.S. Department of Human Services, Administration for Children and Families (HHS/ACF):

a. <u>Timing of the Request</u>

A state should initiate its request for supplemental funding during a quarter as soon as it becomes aware of the fact that a shortfall does/will exist. For the TANF and CCDF grants, supplemental funding requests (estimates) may be submitted by a state, for consideration by ACF, up through and including the 15th day of the third month of the first, second or third quarter of any fiscal year. Since TANF and CCDF are block grant programs, all unawarded portions of the annual allotment will automatically be issued at the beginning of the fourth quarter. Therefore, supplemental funding requests will not be available during the fourth quarter for these programs. For the CSE and FC/AA programs, supplemental funding requests may be submitted by a state, for consideration by ACF, up through and including the 15th day of the third month of any quarter of a fiscal year.

b. Justification for the Request

The request for a supplemental funding for any of the above mentioned programs should contain a justification clearly documenting the need for the additional funding authority during the current quarter. This documentation should be in the form of State accounting records or similar documents that will show the actual expenditures through the most recent month for which such data are available, as well as the State's most accurate projection of its anticipated expenditures during the remaining month(s) of the quarter. For either the TANF or the CCDF program, the State's justification should also include an explanation of the activities requiring the obligation and/or expenditure of amounts that exceed the normal quarterly grant award restrictions and why these activities could not have been delayed until the next quarter.

c. Form Submittal

Supplemental funding requests should be made by completing the appropriate ACF quarterly report of expenditures and estimates applicable to the particular program for which the grant award request is being made.

d. <u>Approval Process</u>

Upon receipt of the State's request for additional funding authority for a quarter, the ACF Regional Office will promptly review the supporting documentation. If the request is properly justified, so long as ACF has adequate funding availability, the State's request will be expedited and supplemental funding will be issued

within 5 days of ACF receiving the request. The State will be notified by the Regional Office when the supplemental award has been transmitted to the Payment Management System (PMS) and when it may initiate drawdowns against the supplemental funding.

Additional guidance on the policies in this section as they pertain to the Medicaid Program can be provided by the Boston Regional Office of CMS, U.S. Department of Health & Human Services. Additional guidance can be obtained for the other programs mentioned in section 6.1.5 from the U.S. Department of Health & Human Services, Administration for Children and Families, May 19, 2004 letter to State Administrators from the Deputy Assistant Secretary for Administration.

It is important for program managers to understand and follow the rules regarding the timing, justification, submittal, and approval of the various supplemental awards found in this section in the TSA. Failing to understand and follow the guidelines in these areas could result in a loss or delay of federal reimbursement without federal interest liability.

6.2 Description of Funding Techniques

Funding techniques are split into two major categories: standard techniques provided by FMS for use by all states and state-specific techniques. Vermont also uses techniques in the "Miscellaneous" category (section 6.2.3) which are actually standard techniques provided by FMS but that are specific to a certain federal program. State-specific techniques must conform to standards set by FMS as to form and content.

All techniques refer to the agency cut-off times specified in Exhibit I. This is a table found in the TSA that lists each federal agency and its specific payment processing cut-off times. It indicates the payment types available (ACH or Fedwire), the daily cut-off time, and the expected settlement date. These cut-off times are updated by FMS annually. Exhibit I can be found in Appendix I of this document.

The following are the techniques used by the State of Vermont in the 2015 TSA:

6.2.1 Standard Funding Techniques

Actual Clearance, ZBA – ACH

Technique: The State shall request funds such that they are deposited by ACH in a State account on the settlement date of payments issued by the State. The request shall be made in accordance with the appropriate Federal agency cut-off time specified in Exhibit I. The amount of the request shall be for the amount of funds that clear the State's account on the settlement date.

This funding technique is used for programs that make ACH payments to clients or providers. It is used in the following programs: Unemployment Insurance, LIHEAP, CHIP, and Medicaid. All of these components are paid from the VISION system with the exception of the Medicaid EFT payments which are made by the fiscal agent HP Enterprise Services, LLC and Unemployment which is paid from a separate bank account managed by the Dept. of Labor. This technique is interest neutral and has a clearance pattern of zero days.

<u>Actual Clearance</u>, ZBA – Same Day Payment

Technique: The State shall request funds the same day it pays out funds, in accordance with the appropriate Federal agency cut-off time specified in Exhibit I. A Federal agency will deposit funds in a state account the same day as requested. The amount of the request shall be for the amount of funds that clear the State's account that day.

This funding technique is used for programs that make electronic same day payments to clients or providers. It is currently only used in the SNAP EBT program which is administered by the fiscal agent JP Morgan/EFD. This technique is interest neutral and has a clearance pattern of zero days.

Average Clearance

Technique: The State shall request funds such that they are deposited by ACH on the dollarweighted average day of clearance for the disbursement, in accordance with the clearance pattern specified in Exhibit II. The request shall be made in accordance with the appropriate Federal agency cut-off time specified in Exhibit I. The amount of the request shall be for the exact amount of that disbursement.

This technique requires a drawdown based on a bank account clearance pattern (See section 7.0). For instance, the average day of clearance for the PATH Account is 3 days. This means that on average, it takes 3 days for a check issued to be cashed at a bank. A program using average clearance and making payments from the PATH Account would therefore time its draws so that funds arrive in the State's bank account 3 days after each disbursement (e.g. Payments made on Tuesday are requested on Thursday for overnight ACH payment to be deposited in the State of Vermont bank account on Friday). This technique is typically used for programs that make a single disbursement on a regular basis (such as payroll or monthly payments) rather than programs that make payments on a daily basis.

This funding technique is used in the following programs: SNAP, Unemployment Insurance, Child Care & Development BG, and TANF. This technique is interest neutral and the clearance pattern will vary depending upon the bank account used. (See section 7.0)

6.2.2 Special Administrative Funding Techniques

Cost Allocation Plans – Estimated Allocation – Bi-Weekly

Technique: The State shall request funds at bi-weekly intervals, such that they are deposited on the dollar-weighted average day of clearance for payroll payments, as specified in the appropriate clearance pattern in Exhibit II. The request shall be made in accordance with the appropriate Federal agency cut-off time specified in Exhibit I. The amount of the request for each biweekly period shall be an estimate based on the cost allocation of the prior quarter. This funding technique is interest neutral.

This technique is used by AHS for programs where their administrative costs are drawn in using a quarterly estimate based upon the most recent cost allocation plan. It requires drawdown on a regular cycle each payroll period and allows programs to draw in non-payroll administrative costs at the same time as payroll without applying a clearance pattern. It is used for administrative costs in the following programs: SNAP, Voc Rehab, Affordable Care Act, TANF, LIHEAP, Child Care & Development BG, and Medicaid. This funding technique is interest neutral and does not use a clearance pattern.

6.2.3 Miscellaneous Funding Techniques

Capitalization Grants for State Revolving Funds

Technique: The State shall request funds to minimize the time between the drawdown of funds from Treasury and their deposit into the revolving fund. The timing of the drawdown of Federal funds for deposit to the revolving fund is subject to the interest provisions of 31 CFR Part 205, however there is an interest exemption for the interest the State earns once the funds are deposited into the revolving fund. The request for funds shall be made in accordance with the appropriate Federal agency cut-off time specified in Exhibit I. The amount of the request shall be for the amount of the funds to be used for immediate program purposes. The State will not incur an interest liability for interest earned on revolving fund loans. This funding technique is interest neutral.

This funding technique is specific to the capitalization grants programs in the Department of Environmental Conservation: Capitalization Grants for State Revolving Funds. This technique is interest neutral since deposits are made when the fiscal agent makes payments to grantees.

Reverse Flow Program

Technique: In accordance with the terms in Section 9.0 of this Agreement, the Federal Government makes payments on behalf of the State for the Supplemental Security Income (SSI) program, CFDA No. 96.006.

The federal government (Social Security Administration – SSA) makes payments to SSI beneficiaries on the State's behalf. In order for these payments to be made timely, the State must transfer

funds to SSI by a cutoff date each month. SSI maintains the payment records for this program and calculates interest owed/due each year. This technique is interest neutral, however in reality there is always a small interest amount exchanged due to the timing of the State payment to SSA as compared to the date they issue the payments.

6.2.4 State Specific Techniques

Bi-Weekly Actual

- Technique: The State will request funds bi-weekly based on the actual expenditures made during the previous two week period. The request shall be made in accordance with the appropriate Federal agency cut-off time specified in Exhibit I. The amount of each request shall equal the total expenditures posted during the State's bi-weekly billing cycle.
- Since these expenditures may be incurred in both the payroll and vendor bank accounts, the State will not apply a clearance pattern to this funding technique and agrees that no federal interest liability will incur using this technique, provided that federal funds are available and deposited in accordance with the cutoff times specified in Exhibit I.
- This technique uses a bi-weekly draw pattern and is applied primarily to programs in the Agency of Education (National School Lunch, Title I, and Special Education). It is also used by AHS in Child Care & Development BG and LIHEAP. This technique is interest neutral and does not apply a clearance pattern.

Indirect Costs – Quarterly Estimate

- Technique: The State shall request funds once a quarter, such that they are deposited on the median day of the quarter. The request shall be made in accordance with the appropriate Federal agency cut-off time specified in Exhibit I. The amount of the request shall be an estimate based on the cost allocation of the prior quarter and shall be reconciled to actual costs after the quarterly cost allocation is completed. This funding technique is interest neutral.
- This technique is used by AHS for indirect costs associated with the Affordable Care Act. These indirect costs will be based upon a quarterly estimate and will be drawn in once per quarter at the median point of the quarter.

Payment Schedule-Quarterly Estimates-Other

- Technique: Funds will be requested weekly for deposit on the median day of each week. The request shall be made in accordance with the appropriate Federal agency cut-off time specified in Exhibit I. The amount of the drawdown shall be based on quarterly estimates and shall be requested in equal weekly amounts throughout the quarter for deposit on the median day of each week. Estimates will be reconciled to actual costs approximately 45 days after the end of the quarter. This funding technique is interest neutral.
- This funding technique is used in the Unemployment program for non-payroll administrative costs. This technique uses a quarterly estimate and draws in estimated expenses in equal weekly allotments. This technique is interest neutral and does not use a clearance pattern.

Payment Schedule-Quarterly Estimates-Payroll Cycle

- Technique: Funds will be requested bi-weekly to coincide with the States payroll cycle. The request shall be made in accordance with the appropriate Federal agency cut-off time specified in Exhibit I. The amount of the drawdown shall be based on quarterly estimates and shall be requested in equal amounts each pay period during the quarter to coincide with the State's bi-weekly payroll cycle. Estimates will be reconciled to actual costs approximately 45 days after the end of the quarter. This funding technique is interest neutral.
- This funding technique is used by the Dept. of Labor for the payroll portion of its administrative costs where it is difficult to obtain actual expenditures on a daily basis. In place of actual expenditures, draws are based upon quarterly estimates which are drawn down in equal allotments bi-weekly (every payday). When this technique is used, draws must be reconciled to actual expenditures as soon as possible each quarter, ideally within 45 days after the quarter ends. This technique is interest neutral and does not use a clearance pattern.

Prior Month's Actual

Technique: Funds will be requested monthly for expenditures incurred in the prior month. Expenditures will be determined as soon as possible subsequent to the close of each month and a request for funds will occur as soon as possible thereafter. The request shall be made in accordance with the appropriate Federal agency cut-off time specified in Exhibit I. The amount of the request shall be for the actual expenditures incurred in the prior month. This funding technique is not interest neutral.

This funding technique is used by the Military Department and the Department of Environmental Conservation in programs with administrative components that are drawn down monthly based upon actual expenditures for the prior month. It is also used by the Agency of Transportation and the Department of Public Safety for the Disaster Assistance program and also in the Public Transportation for Nonurbanized Areas (FTA) program.

This technique is used in the following programs: Disaster Assistance, FTA, and National Guard. It is **not** interest neutral, since the draw is made for expenses incurred in the prior month. This funding technique does not use a clearance pattern since it is on a reimbursement basis.

Weekly Billing Cycle

Technique: Funds will be requested weekly for expenditures incurred during the States seven day billing cycle. The request shall be made in accordance with the appropriate Federal agency cut-off specified in Exhibit I. The amount of the request shall be the actual sum of expenditures that have been posted during the States billing cycle. This funding technique is not interest neutral.

This technique uses a weekly draw cycle for AHS programs with numerous transactions occurring on a daily basis. Although the clearance pattern would allow for slightly more frequent draws, for administrative ease, it was decided to draw these programs on a weekly cycle. This technique is also used by the Agency of Transportation in the Highway Planning & Construction (FHWA) program where a weekly report of expenditure activity is generated by their accounting system and used to determine weekly draw amounts.

This funding technique is used in the following programs: WIC, Voc Rehab, and FHWA. This technique is **not** interest neutral and does not apply a clearance pattern.

- 6.3 Application of Funding Techniques to Programs: Each federal program is broken down into one or more components. Each component must be assigned a funding technique in the TSA.
- 6.3.1 The State shall apply the following funding techniques when requesting Federal funds for the components of the programs listed in sections 4.2 and 4.3 of this Agreement.

6.3.2 Programs

The following is a summary of Exhibit II (found in Appendix II of this document), sorted by funding technique:

Technique	Program	Component	
Actual Clearance, ZBA – ACH	CHIP	Payments to Providers-EFT	
	Unemp. Insurance	UI – Federal Electronic Funds	
	LIHEAP	Payments to Providers & Clients	
	Medicaid	EFT Payments to Providers, Buy-In & MCO	
Actual Clearance, ZBA-Same Day	SNAP	EBT	
Average Clearance	SNAP	Monthly & Bi-weekly Payments to Providers/Clients/Grantees	
	Unemp. Insurance	Federal Funds Checks & State Funds	
	CCDBG	Weekly Payments to Providers	
	TANF	Weekly and Semi-Monthly Benefit Payments	

Bi-Weekly Actual	National School Lunch	Payments to Grantees
<u> </u>	Title I	Admin and Grantee Payments
	Special Ed	Admin and Grantee Payments
	LIHEAP	Daily Payments to Providers/Clients/Grantees
	CCDBG	Daily Payments to Providers/Clients/Grantees
Capitalization Grants for State Revolving Funds	Capitalization Grants for State Revolving Funds	Payments to Grantees/Loan Recipients
Cost Allocation Plans- Estimated Allocation- BiWeekly	SNAP	Administrative Costs
	WIC	Administrative Costs
	Voc Rehab	Administrative Costs
	Affordable Care Act	Administrative Costs
	TANF	Administrative Costs/SSBG Transfer/ CCDF Transfer
	LIHEAP	Administrative Costs
	CCDBG	Administrative Costs
	Medicaid	Administrative Costs
Direct Administrative Costs- Drawdowns on a Payroll Cycle	CDBG	Direct Admin & Payroll
	Title I	Direct Admin
	Special Education	Direct Admin
	Impr. Teacher Quality	Direct Admin
Indirect Costs-Quarterly Estimate	Affordable Care Act	Indirect Administrative Costs
Payment Schedule-Quarterly Estimates-Other	Unemp. Insurance	Direct Admin (non-payroll)
Payment Schedule-Quarterly Estimates-Payroll Cycle	Unemp. Insurance	Payroll
Prior Month's Actual	National Guard	Direct Admin
	Disaster Assistance	Direct & Indirect Admin, Payments to Providers & Grantees
	FTA	Payments to Grantees & Administrative Costs
	Capitalization Grants for State Revolving Funds	Administrative Costs
Weekly Billing Cycle	WIC	Payments to Providers
	Voc Rehab	Payments to Providers/Clients/Grantees
	FHWA	Direct Admin, Payments to Providers & Grantees
Reverse Flow-SSI	SSI	SSI

6.3.3 Materiality Exemptions: Programs may be excluded from the TSA based upon materiality. Vermont does not have any materiality exemptions.

7.0 Clearance Patterns

A clearance pattern is a statistical representation showing the average time it takes a payment to clear a State bank account after the issuance date. It essentially represents how much is cashed and when. Clearance patterns must be updated every five years per CMIA regulations and must be calculated using a period of activity of no less than 90 days. Several of Vermont's clearance patterns were recalculated for the 2015 TSA (see detail below.) The FHWA clearance pattern was updated using 2011 data for the 2012 TSA. See section 7.3 for a schedule showing each bank account and a schedule of when they are next due to be reviewed.

The State Treasurer's Office and the Department of Finance & Management jointly maintain the clearance patterns for the majority of the State of Vermont's accounts. The Department of Labor provides the clearance pattern information for the Unemployment Insurance bank account. FHWA clearance data comes from expenditure data in the VISION system and is calculated by the Department of Finance & Management.

Although federal regulations require updates to the clearance patterns every 5 years, they also state that if at any time the State becomes aware that a clearance pattern is no longer valid, it must be revised. When this occurs, the TSA must be revised to reflect the current clearance pattern.

There are five accounts for which clearance patterns must be developed:

<u>Vendor Account</u>: This is the account that pays the vast majority of the State's vendors. Below is a summarized version of the clearance pattern for this account developed in the spring of 2014 using payment data from 7/1/2013 to 9/30/2013. This clearance pattern was effective with the 2015 TSA.

Day After	% of Dollars	Amount
Issuance	Cashed	Cashed
0	83.45%	943,095,808
1	.62%	6,961,542
2	1.57%	17,751,283
3	2.11%	23,890,523
4	2.14%	24,170,530
5	2.79%	31,579,590
6	1.74%	19,681,434
7	2.19%	24,775,786
8	.68%	7,688,010
9	.54%	6,121,493
10+	2.16%	24,401,226

Vendor Account

Dollar-Weighted Average Day of Clearance: .97 days

Rounded Clearance Pattern: 1 day

<u>Payroll Disbursement Account</u>: This is the account used for all employee payroll payments. Below is a summarized version of the clearance pattern for this account developed in the spring of 2014 using payment data from 10/1/2013 to 12/31/2013. This clearance pattern was effective with the 2015 TSA.

Day	% of	
After	Dollars	Amount
Issuance	Cashed	Cashed
0	98.71%	86,555,572
1	.21%	183,167
2	.04%	34,959
4	.36%	314,732
5	.26%	226,629
6+	.39%	343,430

Payroll Account

Dollar-Weighted Average Day of Clearance: .07 days

Rounded Clearance Pattern: o days

<u>PATH Account:</u> This is an account used exclusively by the Department of Children and Families. This account is used to issue benefit payments for the Food Stamps, TANF and CDBG programs. Below is a summarized version of the clearance pattern for this account developed in the spring of 2014 using payment data from 10/1/2013 to 12/31/2013. This clearance pattern was effective with the 2015 TSA.

D 46	% of	
Day After	Dollars	Amount
Issuance	Cashed	Cashed
0	0.39%	102,947
1	66.96%	17,509,623
2	1.74%	454,400
3	3.99%	1,044,253
4	5.30%	1,386,649
5	9.58%	2,505,702
6	6.48%	1,788,087
7	1.51%	393,822
8	0.71%	186,066
9	0.50%	130,721
10+	2.48%	648,960

PATH Account

Dollar-Weighted Average Day of Clearance: 2.52 days

Rounded Clearance Pattern: 3 days

<u>Unemployment Compensation Disbursement Account:</u> This is an account used exclusively by the Department of Labor. This account is used to issue benefit payments for the Unemployment Compensation program. Below is a summarized version of the clearance pattern for the Federal Funds portion of the activity in this account developed in the spring of 2014 using payment data from 7/1/2013 to 9/30/2013. This clearance pattern was effective with the 2015 TSA.

Day After Issuance	% of Dollars Cashed	Amount Cashed
0	ο%	0
1	ο%	0
2	6.45%	52,230
3	1.22%	9,848
4	2.72%	22,004
5	15.04%	121,840
6	22.95%	185,854
7	20.94%	169,579
8	7.37%	59,670
9	2.98%	24,121
10+	20.34%	164,722

Unemployment Compensation Account

Dollar-Weighted Average Day of Clearance: 7.66 days

Rounded Clearance Pattern: 8 days

(Note: This pattern is for Federal Funds.)

<u>Federal Highway Planning & Construction Program</u>: Expenditures in this program are paid from the Vendor account, but most payments are made electronically and in a pattern different than the average of the vendor account. Below is a summarized version of the clearance pattern for these payments developed in the spring of 2011 using expenditures for the period 7/1/2010 through 12/31/2010. This clearance pattern was effective with the 2012 TSA.

Day	% of	
After	Dollars	Amount
Issuance	Cashed	Cashed
1	0%	12,854
2	0%	608,892
3	10%	14,510,963
4	1%	1,269,670
5	53%	77,916,403
6	21%	30,991,066
7	5%	8,098,428
8	2%	3,221,504
9	1%	1,094,302
10+	7%	10,346,286

<u>Federal Highway Planning & Construction</u> Dollar-Weighted Average Day of Clearance: 5.77 days

Rounded Clearance Pattern: 6 days

7.2 Clearance patterns for the State of Vermont are developed by the following:

Vermont State Treasurer

Vermont Department of Labor

Vermont Department of Finance & Management

7.3 The clearance patterns were developed using checks issued during the following time periods:

Bank Account	Period Used for Current Pattern	Updated in TSA	Next Update Due
Vendor Account	July-September 2013	2015	2018 Data for 2020 TSA
Payroll Account	October-December 2013	2015	2018 Data for 2020 TSA
PATH Account	October-December 2013	2015	2018 Data for 2020 TSA
FHWA Payments	July – December 2010	2012	2015 Data for 2017 TSA
Unemployment	July-September 2013	2015	2018 Data for 2020 TSA

- 7.4 The State of Vermont tracked disbursements until at least 99% of these items were presented for cashing.
- 7.5 There are three pieces of information the State must identify for each disbursement in the population:
 - 1.) Date of check issue/disbursement
 - 2.) Date debited from State Account
 - 3.) Amount of payment
- 7.6 Method of calculating the dollar-weighted average day of clearance:
 - 1. To determine the number of days each check was outstanding (clearance time), the issue date shall be subtracted from the date the check cleared the State's account.
 - 2. To determine the percentage of the disbursement paid out each day following issuance, the amount of the checks that clear the State's account each day shall be summed and then divided by the amount of the total disbursement.
 - 3. For each day following issuance, the clearance time of the checks paid out that day shall be multiplied by the percentage of the total disbursement those checks represent. This product is the clearance factor.
 - 4. The dollar-weighted average day of clearance for the disbursement shall be determined by summing the clearance factor of each day following the disbursement.

- 7.7 The State did not exclude EFT/Direct Deposit payments in its clearance pattern calculations.
- 7.8 Each of the State's clearance patterns is calculated in calendar days, not business days. This should be kept in mind when scheduling drawdown requests. A drawdown due on Saturday may be scheduled for Friday deposit and a drawdown due on Sunday should be scheduled for Monday deposit per the regulations.
- 7.9 At least every five years the Department of Finance & Management must make sure its clearance patterns are recalculated. This will ensure current data will be used when drawing federal funds.
- 7.10 The State must ensure that all clearance patterns reflect their assigned program's clearance activity. If at any time the State determines that a clearance pattern does not accurately reflect a program's disbursement activity, the clearance pattern must be revised and the TSA updated.

8.0 Interest Calculation Methodology

- Annually, F&M calculates the net interest liability owed to/from the Federal government for all programs covered in the TSA. This is called the annual interest report. This report must be submitted electronically by the CMIA Coordinator to FMS by December 31 of each year. The report is reviewed by FMS and an exchange of the net amount of interest owed from or due to the State of Vermont must occur by March 31 each year. The TSA specifies the techniques to be used to calculate the federal and state interest liabilities separately. In practice, F&M calculates net interest amounts for each program which results in a net interest due to/from the Federal government. In addition, the cost of calculating interest and maintaining clearance patterns are allowable costs which may be reported on the annual interest report. (See section 10)
- 8.1.1 When carried out properly, no interest-neutral funding techniques in the State of Vermont's TSA will generate an interest liability for either the State or the Federal government. However, in actual practice some amount of interest is exchanged each year. The most common reasons for federal interest liabilities are the late issuance of grant awards and system unavailability. The most common reason for state interest liabilities is human error.
- Vermont's TSA currently contains two non-interest neutral funding techniques. The Weekly Billing Cycle funding technique is used in the WIC, Vocational Rehabilitation and FHWA operated by the Agencies of Human Services and Transportation. The Prior Month's Actual funding technique is used in the National Guard and Education programs for administrative costs incurred in the prior month and also for the Disaster Assistance program. These two funding techniques may generate interest liabilities due to their reimbursable basis.
- 8.1.2 The State (each agency) shall maintain information on disbursements and receipts of funds to verify the implementation of any funding technique and document interest liabilities. For each disbursement, the State shall be able to identify:
 - 1. amount of the issuance
 - 2. date of issuance
 - 3. date Federal funds are received and credited to a State account
 - 4. amount of Federal funds received
 - 5. date funds were requested

8.2 Federal Interest Liabilities

8.2.1 When Federal Interest Liabilities will accrue: A Federal interest liability shall accrue from the day the State pays out its own funds for program purposes to the date Federal funds are credited to a State account. With regard to funds transferred out of the Federal Highway Trust Fund, if a State does not bill at least weekly for current project costs, the Federal interest liability shall not accrue prior to the day the State submits a request for funds.

- Therefore, federal liabilities (interest owed to the State) occur when payments are made from a State bank account prior to receiving Federal funds. However, the State will not collect a federal interest liability if it purposely decides to delay its drawdowns. Requests for funds must occur in a timely manner. If funds are not received according to the schedule on Exhibit I, this should be documented and reported to F&M for inclusion in the annual interest report. In the case of the FHWA program, if it is not billed at least weekly, federal interest liabilities will not be honored. In prior years the State has also collected federal interest liabilities caused by the late issuance of grant awards which causes the State to pay out its own funds prior to the availability of federal funds.
- 8.2.2 How the State calculates Federal Interest Liabilities: For all transactions where the State pays out its own funds for program purposes prior to receiving Federal funds, the State shall track each payment from the date it is paid out of a State account to the date Federal funds are subsequently credited to a State account. Conversely, if the State draws funds in earlier than specified in the program's funding technique or in a manner contrary to the appropriate clearance pattern, it may generate an interest liability which is further described in section 8.6.
- In practice, the Department of Finance & Management uses VISION query data to generate daily cash balances for most non-AHS programs covered by the TSA. Negative cash balances are generally ignored, since it is assumed that the department managing the program chose not to make a funds request and no federal liability will exist. The Department of Finance & Management communicates with each department when preparing the annual interest report and if federal funds were not available timely (due to late issuance of grant awards or system unavailability) this should be communicated to F&M at this time along with documentation supporting the claim.
- AHS calculates interest for all of its CMIA programs. Their programs use many complex funding techniques and it would not be possible for F&M to accurately track these programs using VISION queries. As a result, AHS has developed spreadsheets for all of its programs which allow them to track each draw they make and any interest owed or due when applicable. These spreadsheets are reconciled to federal cash transaction reports each quarter to verify that they include all federal funds drawn. These spreadsheets are submitted to F&M annually for inclusion in the annual interest report.
- 8.3 The Unemployment Trust Fund
- 8.3.1 The UTF will only incur a State liability if the funding techniques are not followed. In such instances, DOL should record such discrepancies so that they can be properly calculated at the end of the year. Since this bank account covers both federally funded and state funded programs, a summary of the bank account balances, interest earned and banking costs must occur each year. This analysis is calculated by the Department of Labor each year and is furnished to F&M for inclusion in the annual interest report.
- 8.4 Refund Liabilities: The federal regulations give specific requirements for how states must handle refunds.
- 8.4.1 Refunds in general must be used to offset the subsequent drawdowns. Refunds that are over \$50,000 must be tracked and reported to F&M at the end of the fiscal year for interest calculations. A refund means funds that a State recovers that it previously paid out for Federal assistance program purposes. Refunds include rebates received from third parties.
- 8.4.2 For each refund, the State shall maintain information identifying:
 - 1. Amount of refund
 - 2. Date a refund is credited to a State account (date deposited)
 - 3. Amount & date of scheduled draw w/corresponding expenditures total
 - 4. Amount & date of actual draw (showing reduction by refund amount)

- 8.4.3 F&M must use the following methodology to calculate interest liabilities on refunds:
 - 1. Date refund is credited to the State's bank account
 - 2. Date of the subsequent deposit of federal funds against which the refund is offset
 - 3. The amount of the refund
- 8.5 Exemptions: Any exemptions to interest tracking must be stated in the TSA. As described below, exemptions are possible, but must fall within federally-acceptable guidelines.
- 8.5.1 Where more than one State agency is a recipient of Federal funds under a program, a particular State agency's funding may be excluded from interest calculation procedures if the State agency receives an amount of funds less than 5% of the State's threshold for major Federal assistance programs. This section does not currently apply to the State of Vermont and no components of any covered program are exempt from CMIA guidelines.
- 8.6 State Interest Liabilities: The following covers all subsections of this part:
- The State shall be liable for interest on Federal funds from the date Federal funds are credited to a State account until the date those funds are paid out for program purposes. The term "paid out for program purposes" means the date that the disbursement leaves the State's bank account, which may require the application of a clearance pattern to payment dates.

The following process and methods are used to calculate State interest liabilities:

- The Department of Finance & Management uses VISION query data to generate daily cash balances for most non-AHS programs and calculates an interest liability for every day that the cash balance is positive. (Negative cash balances are generally ignored, and are further discussed in section 8.2.2.) These VISION queries take into account the average date of clearance and the payment method (ACH, Wire, etc.).
- As described in section 8.2.2, AHS calculates interest owed and due for all of its programs. These spreadsheets are used by F&M in compilation of the annual interest report.

9.0 Reverse Flow Programs

- Reverse flow programs are programs for which the Federal Government makes payments on behalf of a state. For the State of Vermont, the Supplemental Security Income (SSI) program is considered a reverse flow program.
- Section 9.0 of the TSA contains language describing the details of the payment and interest calculation process. All interest calculations are completed by the Social Security Administration and are forwarded to Vermont for inclusion in the annual interest report. This report is usually received by the State of Vermont in early December each year.

10.0 Interest Calculation Costs

- Interest calculation costs offset any state interest liabilities and are reported on the annual interest report. Currently the costs of the Department of Finance & Management are the only costs claimed in this section each year. However, since some individual agencies maintain their own interest calculations, costs associated with this would be allowable if documented and submitted. If an agency or department that tracks its CMIA activity would like to pursue the future claim of these costs, they should contact the CMIA Coordinator.
- 10.1 The U.S. Department of Treasury reimburses the State of Vermont any costs associated with calculation of interest, and developing and maintaining clearance patterns in support of interest calculations. The State must justify any expenses over \$50,000. Interest calculation costs have averaged about \$4,000 during the past three years and have not required justification or documentation.

- 10.2 The State of Vermont typically expects to incur costs related to the development of clearance patterns and interest calculations. It only incurs costs associated with maintaining clearance patterns in the years in which those calculations must occur. There were no such costs in 2012 so none will be claimed on the 2012 annual interest report. However, Vermont does incur and claim costs pertaining to interest calculations each year.
- 10.3 The State will submit all claims for reimbursement of interest calculation costs with its Annual Report in accordance with 31 CFR §205.

11.0 Non-Compliance

11.1 The provisions of 31 CFR Part §205.29 and 31 CFR Part §205.30 shall apply in cases of non-compliance with the terms of this Agreement.

12.0 Authorized Signatures

The authorized officials for Vermont's TSA are named in section 1.0 of the TSA. When the TSA is finalized, two copies are generated and signed by the Commissioner of Finance & Management. These two original documents are sent to the US Treasury and signed by their authorized official. One copy is returned to the CMIA Coordinator so that both the State and the US Treasury have original copies on file.

Appendix I

Exhibit I - Funds Request and Receipt Times Schedule Vermont

Federal Agency	Payment Type	Request Cut-Off Time	Receipt Window
Agriculture-FNS	ACH	11:59 PM	1 day
Agriculture-FNS	Fedwire	5:45 PM	0 day
Agriculture-FS	ACH	3:00 PM	1 day
Air National Guard	ACH	12:00 PM	15 days
Army National Guard	ACH	12:00 PM	15 days
Commerce-NOAA	ACH	2:00 PM	1 day
Dept of Homeland Security (FEMA)	Fedwire	2:00 PM	0 day
Dept of Homeland Security (ODP)	ACH	2:00 PM	2 days
Dept of Homeland Security (ODP)	Fedwire	2:00 PM	2 days
EPA	ACH	2:00 PM	2 days
EPA	Fedwire	2:00 PM	0 day
Education	ACH	3:00 PM	1 day
Education	Fedwire	2:00 PM	0 day
Energy	ACH	4:00 PM	1 day
Energy	Fedwire	3:00 PM	0 day
ннѕ	ACH	6:30 PM	1 day
ннѕ	Fedwire	3:00 PM	0 day
HUD	ACH	5:30 PM	2 days
HUD	Fedwire	3:00 PM	0 day
Interior-FWS	ACH	11:59 PM	1 day
Interior-FWS	Fedwire	5:45 PM	0 day
Interior-OSM	ACH	3:00 PM	1 day
Interior-OSM	Fedwire	5:45 PM	0 day
Justice	ACH	11:00 PM	6 days
Justice	Fedwire	2:00 PM	2 days
Labor-Non-UTF	ACH	3:00 PM	1 day
Labor-UTF	ACH	3:00 PM	1 day
Labor-UTF	Fedwire	3:00 PM	0 day
National Science Foundation (NSF)	ACH	8:00 PM	1 day
National Science Foundation (NSF)	Fedwire	5:45 PM	0 day
Social Security Administration	ACH	11:59 PM	1 day
Social Security Administration	Fedwire	5:45 PM	0 day
Transportation (FAA)	ACH	2:00 PM	1 day
Transportation (FHWA)	ACH	12:00 PM	3 days
Transportation (FHWA)	Fedwire	12:00 PM	0 day
Transportation (FTA)	ACH	2:00 PM	1 day
Veterans Administration	ACH	12:00 PM	3 days

Appendix II

Exhibit II - Vermont

LIST OF STATE CLEARANCE TIMES (Rounded Dollar-Weighted Average Day of Clearance) Clearance Times Where the Timing of A Draw Down Is Based on A Clearance Pattern

CFDA	Program Name	Recipient	%	Component	Technique	Rounded days
10.551	Supplemental Nutrition Assistance Program	AHS-Agency of Human Services	6.84	Monthly Payments to Providers/Clients/Grantees	Average Clearance	3 Days
10.551	Supplemental Nutrition Assistance Program	AHS-Agency of Human Services	11.31	Bi-Weekly Payments to Providers/Clients/Grantees	Average Clearance	3 Days
10.551	Supplemental Nutrition Assistance Program	AHS-Agency of Human Services	81.85	ЕВТ	Actual Clearance, ZBA - Same Day Payment	0 Days
10.555	National School Lunch Program	ED-Department of Education	100.00	Grantees	Bi-Weekly Actual	N/A
10.557	Special Supplemental Nutrition Program for Women, Infants, and Children	AHS-Agency of Human Services	29.34	Administrative Costs	Cost Allocation Plans - Estimated Allocation - Bi- Weekly	N/A
10.557	Special Supplemental Nutrition Program for Women, Infants, and Children	AHS-Agency of Human Services	70.66	Payments to Providers	Weekly Billing Cycle	N/A
12.401	National Guard Military Operations and Maintenance (O&M) Projects	Mil-Department of Military	100.00	Direct Administrative Costs	Prior Month's Actual	N/A
17.225F	Unemployment Insurance Federal Benefit Account and Administrative Costs	DOL-Department of Labor	34.38	Unemployment Insurance - Federal Funds Checks	Average Clearance	8 Days
17.225F	Unemployment Insurance Federal Benefit Account and Administrative Costs	DOL-Department of Labor	58.22	Unemployment Insurance - Federal Electronic Funds	Actual Clearance, ZBA -ACH	0 Days
17.225F	Unemployment Insurance Federal Benefit Account and Administrative Costs	DOL-Department of Labor	5.56	Unemployment Insurance - Administration - Payroll	Payment Schedule- Quarterly Estimates-Payroll Cycle	N/A
17.225F	Unemployment Insurance Federal Benefit Account and Administrative Costs	DOL-Department of Labor	1.84	Unemployment Insurance - Administration - Other	Payment Schedule- Quarterly Estimates-Other	N/A
17.225S	Unemployment Insurance State Benefit Account	DOL-Department of Labor	37.13	Unemployment Insurance- State Funds-Checks	Average Clearance	8 Days
17.225S	Unemployment Insurance State Benefit Account	DOL-Department of Labor	62.87	Unemployment Insurance- State Electronic Funds	Actual Clearance, ZBA -ACH	0 Days
20.205	Highway Planning and Construction	AOT-Agency of Transportation	19.28	Direct Administrative Costs and Payroll	Weekly Billing Cycle	N/A
20.205	Highway Planning and Construction	AOT-Agency of Transportation	80.72	Payments to Providers & Grantees	Weekly Billing Cycle	N/A
20.509	Public Transportation for Nonurbanized Areas	AOT-Agency of Transportation	86.29	Grantees	Prior Month's Actual	N/A
66.458	Capitalization Grants for State Revolving Funds	DEC-Department of Environmental Conservation	96.00	Grantees	Capitalization Grants for State Revolving Funds	N/A

CFDA	Program Name	Recipient	%	Component	Technique	Rounded days
66.458	Capitalization Grants for State Revolving Funds	DEC-Department of Environmental Conservation	4.00	Administrative Costs	Prior Month's Actual	N/A
84.010	Title I Grants to Local Educational Agencies	ED-Department of Education	0.26	Indirect Administrative Costs	Bi-Weekly Actual	N/A
84.010	Title I Grants to Local Educational Agencies	ED-Department of Education	98.34	Grantees	Bi-Weekly Actual	N/A
84.010	Title I Grants to Local Educational Agencies	ED-Department of Education	1.40	Direct Administrative Costs	Bi-Weekly Actual	N/A
84.027	Special Education Grants to States	ED-Department of Education	2.10	Indirect Administrative Costs	Bi-Weekly Actual	N/A
84.027	Special Education Grants to States	ED-Department of Education	10.90	Direct Administrative Costs	Bi-Weekly Actual	N/A
84.027	Special Education Grants to States	ED-Department of Education	87.00	Grantees	Bi-Weekly Actual	N/A
84.126	Rehabilitation Services Vocational Rehabilitation Grants to States	AHS-Agency of Human Services	53.28	Administrative Costs	Cost Allocation Plans - Estimated Allocation - Bi- Weekly	N/A
84.126	Rehabilitation Services Vocational Rehabilitation Grants to States	AHS-Agency of Human Services	46.72	Payments to Providers/Clients/Grantees	Weekly Billing Cycle	N/A
93.525	State Planning and Establishment Grants for the Affordable Care Act (ACA)s Exchanges	AHS-Agency of Human Services	98.08	Direct Administrative Costs	Cost Allocation Plans - Estimated Allocation - Bi- Weekly	N/A
93.525	State Planning and Establishment Grants for the Affordable Care Act (ACA)s Exchanges	AHS-Agency of Human Services	1.92	Indirect Administrative Costs	Indirect Costs - Quarterly Estimate	N/A
93.558	Temporary Assistance for Needy Families	AHS-Agency of Human Services	13.51	Transfer to SSBG	Cost Allocation Plans - Estimated Allocation - Bi- Weekly	N/A
93.558	Temporary Assistance for Needy Families	AHS-Agency of Human Services	41.88	Administration Costs	Cost Allocation Plans - Estimated Allocation - Bi- Weekly	N/A
93.558	Temporary Assistance for Needy Families	AHS-Agency of Human Services	0.70	Transfer to CCDF- Administrative Costs	Cost Allocation Plans - Estimated Allocation - Bi- Weekly	N/A
93.558	Temporary Assistance for Needy Families	AHS-Agency of Human Services	10.83	TANF/CCDF Bi-Weekly Payments	Average Clearance	3 Days
93.558	Temporary Assistance for Needy Families	AHS-Agency of Human Services	17.26	TANF/CCDF Weekly Payments	Average Clearance	3 Days
93.558	Temporary Assistance for Needy Families	AHS-Agency of Human Services	15.82	TANF Semi-Monthly Benefit Payments	Average Clearance	3 Days

CFDA	Program Name	Recipient	%	Component	Technique	Rounded days
93.568	Low-Income Home Energy Assistance	AHS-Agency of Human Services	90.42	Payments to Providers and Clients	Actual Clearance, ZBA - ACH	0 Days
93.568	Low-Income Home Energy Assistance	AHS-Agency of Human Services	4.65	Daily Payments to Providers/Clients/Grantees	Bi-Weekly Actual	N/A
93.575	Child Care and Development Block Grant	AHS-Agency of Human Services	2.75	Administrative Costs	Cost Allocation Plans - Estimated Allocation - Bi- Weekly	N/A
93.575	Child Care and Development Block Grant	AHS-Agency of Human Services	63.71	Weekly Payments to Providers	Average Clearance	3 Days
93.575	Child Care and Development Block Grant	AHS-Agency of Human Services	33.54	Daily Payments to Providers/Clients/Grantees	Bi-Weekly Actual	N/A
93.767	Children's Health Insurance Program	AHS-Agency of Human Services	100.00	Payments to Providers-EFT	Actual Clearance, ZBA - ACH	0 Days
93.778	Medical Assistance Program	AHS-Agency of Human Services	4.79	Administrative Costs	Cost Allocation Plans - Estimated Allocation - Bi- Weekly	N/A
93.778	Medical Assistance Program	AHS-Agency of Human Services	80.29	Payments to Managed-Care Organizations	Actual Clearance, ZBA - ACH	0 Days
93.778	Medical Assistance Program	AHS-Agency of Human Services	0.47	Buy-in	Actual Clearance, ZBA - ACH	0 Days
93.778	Medical Assistance Program	AHS-Agency of Human Services	14.45	Payments to Providers-EFT	Actual Clearance, ZBA - ACH	0 Days
96.006	Supplemental Security Income	AHS-Agency of Human Services	100.00	SSI	Reverse Flow Program -SSI (CFDA 96.006)	6 Days
97.036	Disaster Grants - Public Assistance (Presidentially Declared Disasters)	AOT-Agency of Transportation	95.71	Payments to Providers & Grantees	Prior Month's Actual	N/A
97.036	Disaster Grants - Public Assistance (Presidentially Declared Disasters)	AOT-Agency of Transportation	0.02	Indirects and Administrative Costs	Prior Month's Actual	N/A
97.036	Disaster Grants - Public Assistance (Presidentially Declared Disasters)	DPS-Department of Public Safety	4.21	Indirects and Administrative Costs	Prior Month's Actual	N/A
97.036	Disaster Grants - Public Assistance (Presidentially Declared Disasters)	DPS-Department of Public Safety	0.06	Payments to Providers & Grantees	Prior Month's Actual	N/A
97.036	Disaster Grants - Public Assistance (Presidentially Declared Disasters)	AOT-Agency of Transportation	4.85	Indirects and Administrative Costs	Prior Month's Actual	N/A